

# ADR In the Aviation Sector and the Sector of Tour Operators



# AIR PASSENGER RIGHTS OR WRONGS?

Mia Wouters LVP Law Advocaat – Attorney at Law Professor, University of Ghent AIA, Brussels June 24<sup>th</sup>, 2011 Alternative Dispute Resolution in the Aviation Sector and the Sector of Tour Operators

#### AIR PASSENGER RIGHTS OR WRONGS?

Mia Wouters
LVP Law
Advocaat – Attorney at Law
Professor, University of Ghent
Vossendreef 6 B1
B – 1180 Brussels, Belgium
mia.wouters@lvplaw.be

# Regulation 1008/2008 of 24 September 2008 on the common rules for operation of air services in the Community

- > Air carriers operating from a community airport must:
  - the final amount of the ticket sed on the website should be the final consumer has to pay

#### **Regulation 1008/2008**

#### In addition:

Consumer should be given breakdown of the price elements:

- (a) basic fare
- (b) the taxes
- (c) airport charges
  - Both (b) and (c) on a per passenger basis and directly traceble to third parties (airports, governments)
- (d) other charges by airlines themselves
  - (f.i. Security fees other then under (c), war premium, environmental taxes,..)

#### Regulation n° 1008/2008

#### **Optional price supplements**

f.i. Luggage, cancellation insurance, use of credit cards
must be communicated:

- > in a clear and transparent way
- > at the start of the booking process
- acceptance on an "opt-in" basis

## Regulation 80/2009 of January 14, 2009 on a Code Of Conduct for Computer Reservation Systems

- Obligation to display «all-inclusive» prices => Airfares must include all applicable taxes, charges and fees
- Flights involving stops on route must be defined
- > Actual operator of the flight must clearly be defined
- Flights operated by carriers that are on the blacklist (Reg. 211/2005) must specifically be identified

## Regulation 1107/2006 of July 5<sup>th</sup>, 2006 concerning Passengers with Reduced Mobility (PRMs)

**Intent:** Tries to ensure that passengers with reduced mobility have the same opportunities as other citizens to travel by air

➤ Applies to airlines operating in the European Union

n-discriminatory treatment of people with reduced mobility ge assistance in all airports located in the EU and the setting up of dards

d assistance

right of reimbursement and re-routing in case of denied boarding

s and the tour operators under an obligation to publish their policy engers with reduced mobility

# Directive on Package Travel 90/314 of June 13<sup>th</sup>, 1990

New proposal expected during second half of 2011

# Unfair business-to-consumer Commercial Practices Directive (UCP) Directive 2005/ 29 EC amending... of May 11th, 2005

Judgment of the Court of 12 May 2011 Konsumentenombudsmannen v. Ving Sverige

- entry-level price

## Regulation 211/2005 of December 14<sup>th</sup>, 2006 on Carriers with an Operating Ban

### I. Publication of a community list of carriers which are banned

#### II. Inform passengers of the identity of the operating carrier:

- Upon reservation or
- ➤ At the latest at the time of check-in if the operating carrier was not known beforehand or if it was changed in the meantime
- In case the operating carrier appears on the black list.
  - Passenger has the right:
    - > to be re-booked
    - > or if only advised at the last minute
      - > to be reimbursed for the full cost of the ticket
      - > to be re-routed to his final destination at the earliest opportunity

# Regulation 261/2004 of February 11<sup>th</sup>, 2004 on compensation and assistance in the event of denied boarding, cancellation or long delays.

- ➤ Overbooking = normal business practice
- Regulation 295/91 of February 4<sup>th</sup>, 1991 establishing common rules for denied boarding compensation
  - Financial compensation in case of denied boarding of 150 or 300 euros,
     what the passenger paid for the cket

- 2000: campaining by the Commission to make passengers aware of their rights (posters in community airports)
- 2001: denied boarding still too high so the Commission posted a new proposal
- Regulation 261/2004 came into force on February 16th, 2005!

irport n a community carrier

in at the time indicated or at least

pt FFP) to the public

**OPERATING CARRIER!** 

#### Regulates:

- 1. Denied boarding art. 4
- 2. Cancellations art. 5
- 3. Delays art. 6

#### 3 possible remedies:

- Article 7 right of compensation
- > Artilce 8 reimbursement or re-routing
- > Article 9 assistance

#### **Article 7 - right of compensation**

ts of less than 1500 km ts between 1500 – 3500 km ts over 3500 km

rs/ 3 hours/ 4

#### **Article 8 - reimbursement or re-routing**

Passenger has the right to ask for:

- > reimbursement of the ticket
- > a return flight
- > re-routing

#### Article 9 – assistance

The passenger shall be offered free of charge:

- > Meals and refreshments
- Hotel accomodation if necessary
- > Transport between airport and hotel
- > Two telephone calls, telex, fax or emails

| DENIED BOARDING      |                    |
|----------------------|--------------------|
| >call for volunteers | Article 8          |
| ≻against your will   | Articles 7 + 8 + 9 |

#### CANCELLATION

#### Article 8 + Article 9 + Article 7 UNLESS passengers are:

- > Informed 2 weeks before departure
- > Informed between 2 weeks and 7 days before departure and re-routed to depart no more than 2 hours earlier and to arrive no more than 4 hours after scheduled arrival
- > Informed less than 7 days before departure and rerouted to depart no more than 1 hour earlier and to arrive no more then 2 hours later

| DELAY of at least                             |               |
|---|---------------|
| 2 hours – flights<br>of 1500 km               |               |
| 3 hours – flights<br>between 1500-<br>3500 km | Article 9     |
| 4 hours – flights<br>for more than<br>3500 km |               |
| 5 hours                                       | Article 9 + 8 |

- > Regulation 261/2004 = REGULATION
  - → Directly applicable in Member States
  - → National Courts

National enforcement bodies – article 16

#### CASE LAW OF ECJ

IATA and ELFAA v. Department of Transport C-344/04, October 1st, 2006

- Question: Is Reg. 261/2004 consistent with Article 19 (delay) of the Montreal Convention?
- Montreal Convention: defense if carrier proves that it took all necessary measures
- Court of Justice: Delay causes 2 types of damage:
  - (1) damage identical to all passengers (2) individual damage
  - Montreal deals with damages by way of redress
  - Regulation deals with standardized and immediate compensatory measures.
  - Regulation works at an earlier stage (before the flight)

#### Case Law of ECJ

## Wallentin – Hermann v. Alitalia – Linee Aeree Italiane Case C-549/07; December 22<sup>nd,</sup> 2008

#### **≻Question**:

- ° cancellation: interpretation of "extraordinary circumstances"
- ° are technical problems extraordinary circumstances

#### **≻Court**:

- ° "extraordinary = event which is not inherent in the normal exercise of the activity of the air carrier and is beyond its control
- In light of the degree of sophistication of aircraft, technical problems which come to light during maintenance of aircraft or on account of failure to carry out such maintenance are not extraordinary circumstances
  burden of proof is on the carrier.
- 'Even if he had used all the resources and financial means at his disposal, he clearly would not have been able to prevent the extraordinary circumstances, unless he had made intolerable sacrifices'

Case Law of ECJ

## Sturgeon v. Candor (Bock v. Air France) Case C-402/07 & C-432/07 November 19th, 2009

- Preliminary question on the difference between delay and cancellation.
- ➤ Court reformulated the question and posed a second question → «whether passengers whose fligths are delayed may for the purpose of the application of the right to compensation be treated as passengers whose flights are cancelled»
- Passengers whose fligths are delayed suffer the same type of damage as those whose flights are canceled.
  - Similar inconvenience and frustation.
  - Equal treatment => compensation is due
  - Court decided: 3 hours of delay equals cancellation.

Court declared passenger rights far beyond the wording of the Regulation

# Eglitis & Ratnieks v. Latvijas Republikas Ekonomikas Ministrija & Air Baltic Corporation AS (intervening party) Case C-294/10; May 12<sup>th</sup>, 2011

- ➤ Question: Whether the carriers are under an obligation to organize their resources so to provide "a minimum reserve time" after the scheduled departure and be able to operate the flight after extraordinary circumstances have come to an end.
- ➤ Court: we cannot answer this in general and without distinction. The question if all reasonable measures were taken to provide for a minimum reserve time, cannot be resolved in the same way for all carriers in all situations when extraordinary circumstances arise.
- ➤ The ability of a carrier to operate the flight in face of extraordinary circumstances must be carried out in a way that does not result in the carrier making "intolerable sacrifices"

#### **Volcanic Ash Cloud**

- > 14 April 2010: eruption of Eyjafjallajökull
- > 15 April 21 April: Air space was closed and thousands of passengers were stranded
- Considered as an extraordinary event → no compensation is due (Article 7)
  - BUT duty of care and assistance (Article 9) and duty to re-route stays! (Article 8)

#### Shortcomings as defined by the industry:

- Airlines believe they are excessively affected
   Compensation does not bear a relation to the ticket price
- No transparency, no guidance on delay versus cancellation
- What about connecting flights
- Overlapping with foreign consumer protection measures

Delay and cancellations: Multiple causes and only a few are under the legal or practical control of the carriers

 Revision of rules in case of crisis (such as cabin crew strikes, volcanic ash clouds, air trafic control strikes)

- Need for benchmark standard of behaviour
- Need to be brought in line with passenger rights in rail Reg. 1371/2007; maritime and inland waterways Reg. 1177/2010, as well as for bus and coaches Reg 181/2011

#### **QUESTIONS?**

**THANK YOU!**